



CITY OF COSTA MESA

77 Fair Drive
Costa Mesa, CA 92626

Agenda Report

File #: 24-398

Meeting Date: 11/19/2024

TITLE:

AWARD OF THE 2024-2025 CITYWIDE PARKWAY MAINTENANCE, STREET REHABILITATION, AND SLURRY SEAL PROJECT, CITY PROJECT NO. 24-03, AND FINDING OF CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) CATEGORICAL EXEMPTION

DEPARTMENT: PUBLIC WORKS DEPARTMENT/ENGINEERING DIVISION

PRESENTED BY: RAJA SETHURAMAN, PUBLIC WORKS DIRECTOR

CONTACT INFORMATION: SEUNG YANG, P.E., CITY ENGINEER (714) 754-5335

RECOMMENDATION:

Staff recommends the City Council:

1. Make a finding of California Environmental Quality Act (CEQA) categorical exemption pursuant to CEQA Guidelines Section 15301.
2. Adopt plans, specifications, and working details for the 2024-2025 Citywide Parkway Maintenance, Street Rehabilitation, and Slurry Seal Project, City Project No. 24-03.
3. Award a Public Works Agreement (PWA) for construction to Onyx Paving Company, Inc., 2890 East La Cresta Avenue, Anaheim, California 92806 in the amount of \$9,163,000 (Base Bid).
4. Authorize the City Manager and City Clerk to execute the PWA with Onyx Paving Company, Inc., and future amendments to the agreements within Council authorized limits.
5. Authorize an additional ten percent (10%) contingency, in the amount of \$916,300 for construction, as needed for any unforeseen costs related to this project.

ENVIRONMENTAL DETERMINATION:

The proposed action is exempt from the California Environmental Quality Act (CEQA). The action involves an organizational or administrative activity of government that will not result in the direct or indirect physical change in the environment. In addition, the proposed action is exempt under Section 15301 relating to the operation, repair, maintenance, permitting, and/or minor alteration of existing public facilities.

BACKGROUND:

The annual Citywide Street Maintenance Project consists of three (3) distinct phases of construction:

Phase 1: Parkway Maintenance Phase - includes localized repair of damaged curb, gutter,

sidewalk, cross-gutters, driveways, and curb ramps that conform to the current Americans with Disabilities Act (ADA) regulations.

Phase 2: Street Rehabilitation Phase - includes asphalt concrete mill and overlay of the existing roadway pavement.

Phase 3: Slurry Seal Phase - includes application of a surface coating and sealing of the roadway on streets that do not need mill and overlay.

Staff seeks to combine all of the above three (3) phases of work into one construction project in order to achieve economies of scale and cost savings that will result through reduced mobilization costs, as well as lower unit prices for material, equipment, and labor.

For parkway maintenance, concrete improvements located within the City's parkways (e.g., sidewalks, driveways, curbs & gutters, etc.) require ongoing repair and maintenance due to age, tree root incursion, soil conditions, water intrusion, and traffic loads. One of the goals of this project is to repair as many of these damaged areas and to reduce the potential liability associated with aging parkways. The locations identified for repair are prioritized based on pedestrian and curb ramp access requirements and the severity of the damage.

The renewed Measure M (M2) funding program requires that all cities in Orange County maintain a uniform approach to rating and evaluating streets utilizing a standardized Pavement Management Program (PMP). Based on pavement analysis recommendations and field review, staff prepared a priority list and recommendations of streets to be repaired and rehabilitated. Some of these streets receive full rehabilitation including mill and overlay, while others may just require slurry seal maintenance.

The streets proposed for maintenance under the annual Citywide Street Maintenance Project are located in multiple City Council districts (Attachment 1). Moreover, this project will also include asphalt rehabilitation improvements at the large basketball play area at Balearic Community Center located at 1975 Balearic Drive. The City will conduct future outreach with the community to determine recreational needs for this area. These may include new basketball facilities, pickleball courts, and other surfacing and striping improvements.

The contractor will be required to complete all of the tasks necessary to perform the scope of work as outlined in the contract documents, plans, and specifications. A copy of specifications and working details are available for review in the Office of the City Clerk.

ANALYSIS:

The City Clerk received and opened six (6) bids for this project on September 24, 2024. Onyx Paving Company, Inc. is the apparent low bidder with a base bid proposal of \$9,163,000. The average of the six (6) bids received amounted to \$11,309,917. The Engineer's estimate for this project is

\$10,409,250. The bid abstract for this project is included as Attachment 2.

The license and references of Onyx Paving Company, Inc. have been checked and staff has found them to be in good standing. Onyx Paving Company, Inc. has successfully completed similar projects in other cities, including the Pavement Rehabilitation Project in the City of Arcadia, Residential Street Rehabilitation Project in the City of La Mirada; and most recently, Slurry Seal at Various Locations in the City of Monterey Park.

Upon City Council award of the Public Works Agreement (PWA) [Attachment 3], Onyx Paving Company, Inc will furnish the necessary bonds for the project. After the award and subsequent execution of the agreement, a "Notice to Proceed" will be issued.

In addition, this Citywide Street Maintenance project is subject to the Community Workforce Agreement (CWA). The City Council approved the CWA on February 1, 2022 in order to promote efforts to increase employment opportunities for residents of Costa Mesa and to facilitate training and employment for the City's students and veterans in the construction trades through apprenticeships and to encourage efficiency in construction operations. Previous CWA-administered capital improvement projects include the Adams Avenue Improvement Project and the Fire Station No. 4 Training Tower and Site Improvements Project.

On March 7, 2023, the City Council awarded a Professional Services Agreement (PSA) to The Solís Group (Solís) to assist the City in administering the CWA. Solís will render its services to manage the provisions of the CWA for this project, including the preparation and submission of the final report.

ALTERNATIVES:

The alternative would be to reject all bids, re-advertise, and re-bid the project for construction. Staff has determined that re-advertising and re-bidding the project will not result in lower bids and will delay the project.

FISCAL REVIEW:

This street improvements portion of this project will be funded through Gas Tax (Fund 201), Capital Improvement Fund (Fund 401), and Measure M2 Fairshare Fund (Fund 416) as annually approved by City Council in the adopted Capital Improvement Budget. The Balearic Community Center surfacing improvements will be funded through the Capital Improvement Fund (Fund 401) as approved by City Council as the Balearic Community Center Asphalt Surfacing Project in FY 2023-24.

LEGAL REVIEW:

The City Attorney's Office has reviewed this agenda report, prepared the PWA, and approves them as to form.

CITY COUNCIL GOALS AND PRIORITIES:

This project works toward achieving the following City Council goal:

- Strengthen the public's safety and improve the quality of life.

- Maintain and Enhance the City's Infrastructure Facilities, Equipment and Technology.

CONCLUSION:

Staff recommends the City Council:

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